Summary of Community Meetings on the Draft Nunavut Land Use Plan HALL BEACH March 5-6, 2013

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Nunavut Planning Commission

Revised - September 2013

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1.1 Context

The Nunavut Planning Commission (NPC) is preparing a land use plan to guide and direct resource use and development in the Nunavut Settlement Area (NSA). As part of its efforts, the NPC is facilitating discussions in each Nunavut community on land use and resource management issues. Information that is obtained from these discussions will be used to inform decisions regarding the further development of the Nunavut Land Use Plan (NLUP).

1.2 Purpose

This report presents information obtained during the NPC's visit to the community of Hall Beach. The purpose of the report is to inform decisions regarding the further development of the NLUP, ensuring that the plan reflects the priorities and values of residents.

It is important to note that the information contained in the Community Report will be considered in conjunction with all other feedback when revising the DNLUP

1.3 Methodology

Information was presented to and received from participants in Hall Beach in accordance with the Nunavut Planning Commission's Community Engagement Strategy (Engagement Strategy). The Engagement Strategy provides for the following methods for presenting and receiving information;

- Open house; information contained in the Draft Nunavut Land Use Plan (DNLUP) was presented on 7 multi lingual large format poster boards. Participants were encouraged to review the posters, ask questions and provide feedback. Comments and guestions were recorded by NPC staff and are contained in Appendix 1.
- Elected Officials Meeting; The NPC Chairperson and NPC staff met with senior and elected officials in the community. The development process for the DNLUP, its content and next steps were presented.

Comments and questions were recorded during the session and are contained in Appendix 2.

• **Public Workshop**; A formal presentation of the Draft Plan content was provided to participants, including a slide overview of its content. Following the presentation, questions and comments were received from participants. The guestions, comments and responses are contained in Appendix 3.

A mapping session followed the presentation of the Draft Plan. The mapping session involved discussions regarding the topics presented in the DNLUP and encouraged participants to identify additional areas and issues important for inclusion in a NLUP. Information received during this session was recorded by NPC staff and is included in Appendix 4.

• Wrap Up Session; Staff was available to discuss the areas identified during the mapping and identify any additional issues or areas of interest. Information received during this session was recorded by NPC staff and is included in Appendix 5.

Areas that participants identified during mapping sessions as important to a particular goal have, in the majority of cases, been included in this report as they were recorded. In instances where participants identified an area that was better suited to another goal, the area has been reclassified to the more suitable goal and has been verified as appropriate to do so by the Community.

A follow-up meeting was held on May 16, 2013 to review a draft version of this report with the Hamlet Council, Hunters and Trappers Organization, and Community Lands and Resource Committee. A summary of this meeting is included in Appendix 6.

1.4 Public Awareness

The NPC raised public awareness regarding its visit to Hall Beach in accordance with the Engagement Strategy.

The DNLUP and supporting materials were mailed to the Mayor and Council of Hall Beach, the Hunters and Trappers

Organizations (HTO) in September 2012. In addition, letters of invitation were sent to the Hall Beach Mayor and Council and HTO in advance of the NPC's visit to advise of the meetings and to encourage participation. Follow up phone calls were also made.

Public notice of the various events was provided in the following ways:

- Nunatsiaq News and Nunavut News/North; notice of community meetings were posted in both newspapers a minimum of 45 days in advance.
- **Co-op cable TV**; notice of community meetings was run a minimum of 45 days in advance for one week and run again for no less than 14 days before the meetings.
- Community radio; notices were read by the hosts and a live interview with the Commission Chairperson was conducted.
- **Community bulletin boards;** notices were posted on bulletin boards around the community 45 days and again 14 days in advance of the meetings.
- Community mail drop; one page flyers that announced the meetings and their purpose were delivered to the post office in each community for all mail boxes that accept unaddressed ad-mail.
- **nunavut.ca**; the schedule of community visits, the Draft Plan, and all supporting information was available on the Commission's website.

1.5 Community Population and Participation

Hall Beach is a community of approximately 550 people (Statistics Canada. 2011 Census). It is located on the shore of northern Foxe Basin (see Figure 1).

Chapter 1: Introduction

The Commission visited the community on March 5-6, 2013. All events occurred as scheduled. The sessions were attended as follows:

- Elected Officials Meeting; the Mayor and members of the Hamlet Council and HTO attended the elected officials meeting.
- **Open house;** approximately 20 people attended the open house to review the Draft Plan.
- Public Workshop; approximately 40 people attended the presentation of the DNLUP and facilitated mapping sessions. Information was recorded in 2 separate mapping groups.
- Wrap Up Session; approximately 10 people attended the wrap up session.



Figure 1. Location of Hall Beach

Chapter 2: Protecting and Sustaining the Environment

Protecting and Sustaining the Environment was one of five topics presented to and discussed by participants during the Open House, Elected Officials Meeting, Public Workshop and Wrap up Session, collectively referred to in this document as information sharing and gathering sessions.

2.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Protecting and Sustaining the Environment.

- Key bird habitat sites
- Caribou Habitat sites
- Atlantic Cod Lakes
- Cumulative Impacts
- Transboundary considerations
- Climate change

The importance of these issues and areas to Protecting and Sustaining the Environment was not disputed by participants during the information sharing and gathering sessions.

2.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Protecting and Sustaining the Environment during the information sharing and gathering sessions. These additional areas are;

- Caribou
- Bird habitat
- Hunting areas
- Fishing areas
- Polar bear habitat

- Walrus habitat
- Narwhal habitat
- Seals

2.3 Areas of importance to Protecting and Sustaining the Environment

Areas and issues discussed during the information sharing and gathering sessions as important to Protecting and Sustaining the Environment are illustrated on Map 1, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

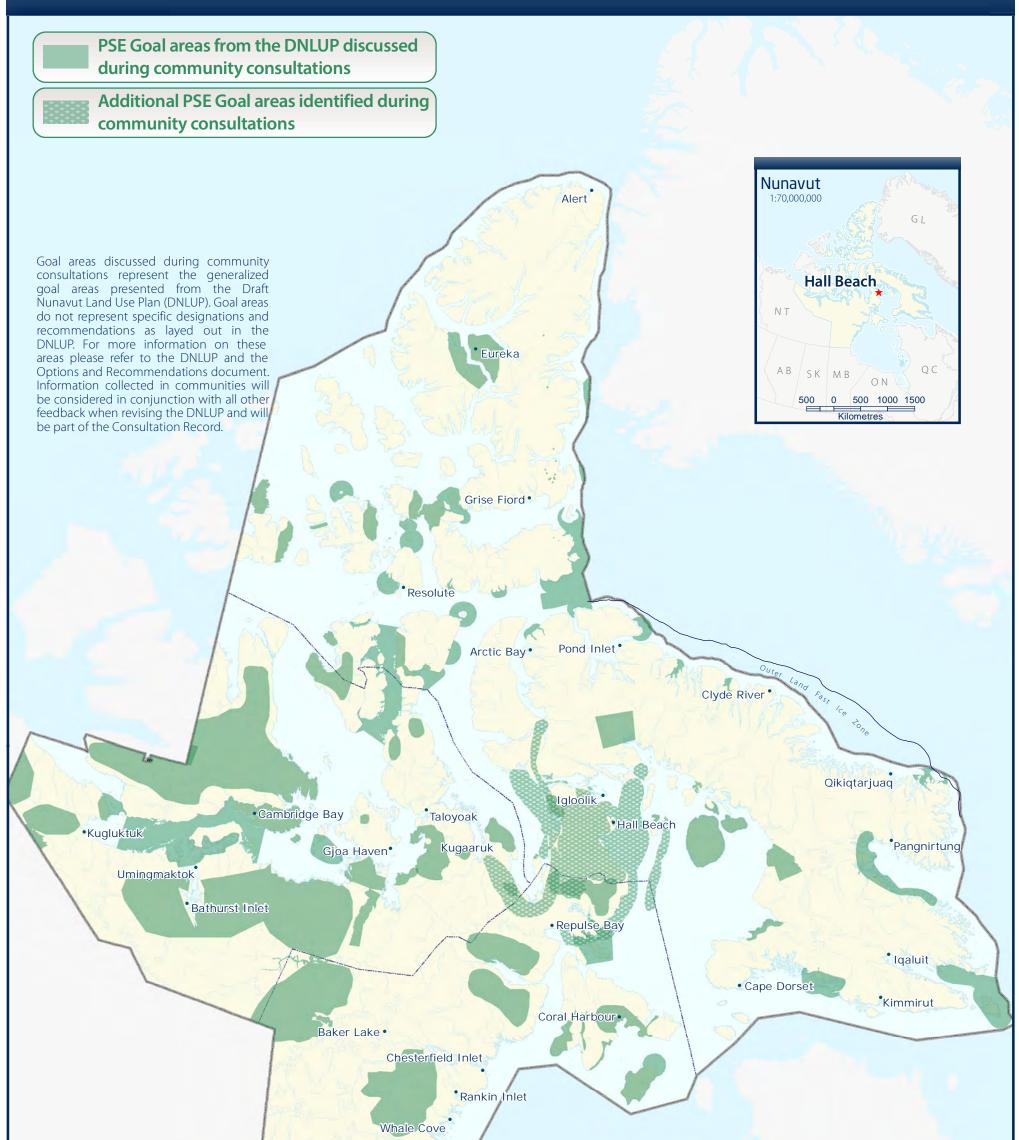
Based on discussions with participants, the NPC understands that:

- The areas identified on Map 1 are considered by the Community to be important to Protecting and Sustaining the Environment.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



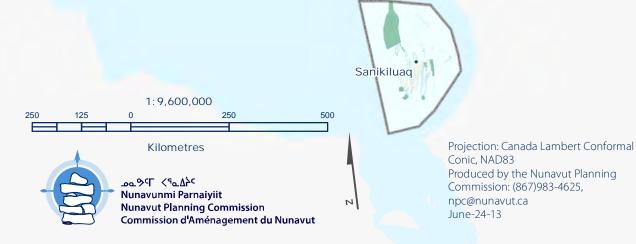
PROTECTING AND SUSTAINING THE ENVIRONMENT (PSE) • HALL BEACH • MAP 1



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Encouraging Conservation Planning was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

3.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Encouraging Conservation Planning;

- National Parks Awaiting Full Establishment
- Proposed National Parks •
- National Marine Conservation Areas •
- Thelon Wildlife Sanctuary •
- Migratory Bird Sanctuaries ٠
- National Wildlife Areas •
- National Historic Sites
- Territorial Historic Sites
- Heritage Rivers

The importance of these issues and areas to Encouraging Conservation Planning was not disputed by participants during the information sharing and gathering sessions.

Areas identified by participants 3.2

Additional areas and issues were identified by participants as important to Encouraging Conservation Planning during the information sharing and gathering sessions. These additional areas are.

- Bird habitat
- Caribou
- Historic sites •

3.3 Areas of importance to Encouraging **Conservation Planning**

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Conservation Planning are illustrated on Map 2, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

Based on discussions with participants, the NPC understands that:

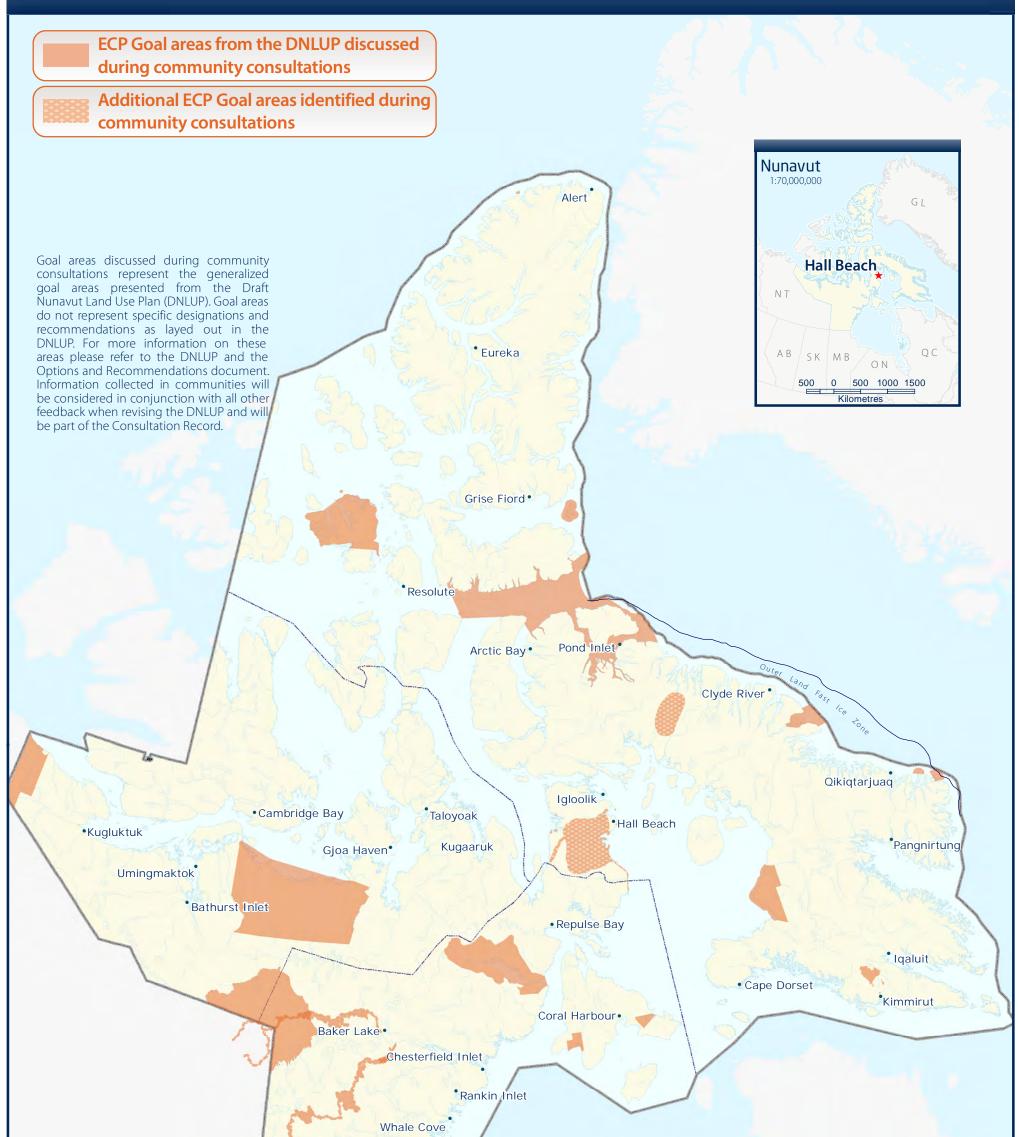
- The areas identified on Map 2 are considered by the Community to be important to Encouraging Conservation Planning.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



Chapter 3: Encouraging Conservation Planning

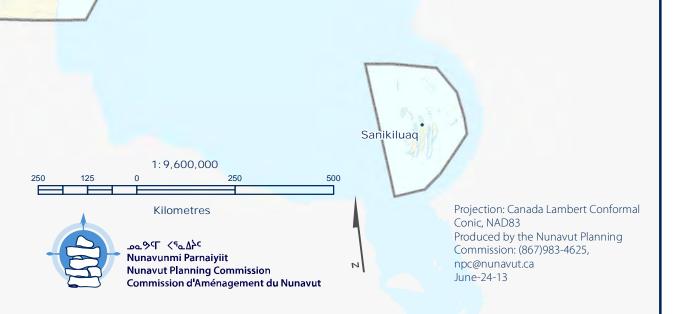
ENCOURAGING CONSERVATION PLANNING (ECP) • HALL BEACH • MAP 2



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For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Strategty during the Mapping Sessions for the DNLUP on March 5 & March 6, 2013. Maps were digitized at the Nunavut Planning Commission.

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Building Healthier Communities was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

4.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Building Healthier Communities;

- Areas of Community Interest
- Community Land Use ٠
- Transportation Infrastructure •
- Unincorporated Communities •
- Alternative Energy Sources •
- Community drinking water supplies •
- Land remediation •
- Northern Contaminated Sites Program
- Aerodromes •
- Canadian Forces Station ٠
- Northern Warning System sites •

The importance of these issues and areas to Building Healthier Communities was not disputed by participants.

Areas identified by participants 4.2

Additional areas and issues were identified by participants as important to contributing to the goal of Building Healthier Communities during the information sharing and gathering sessions. These additional areas are;

Cabin areas •

- Contaminated sites
- Drinking water

Areas of importance to Building 4.3 **Healthier Communities**

Areas and issues discussed during the information sharing and gathering sessions as important to Building Healthier Communities are illustrated on Map 3, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

Based on discussions with participants, the NPC understands that:

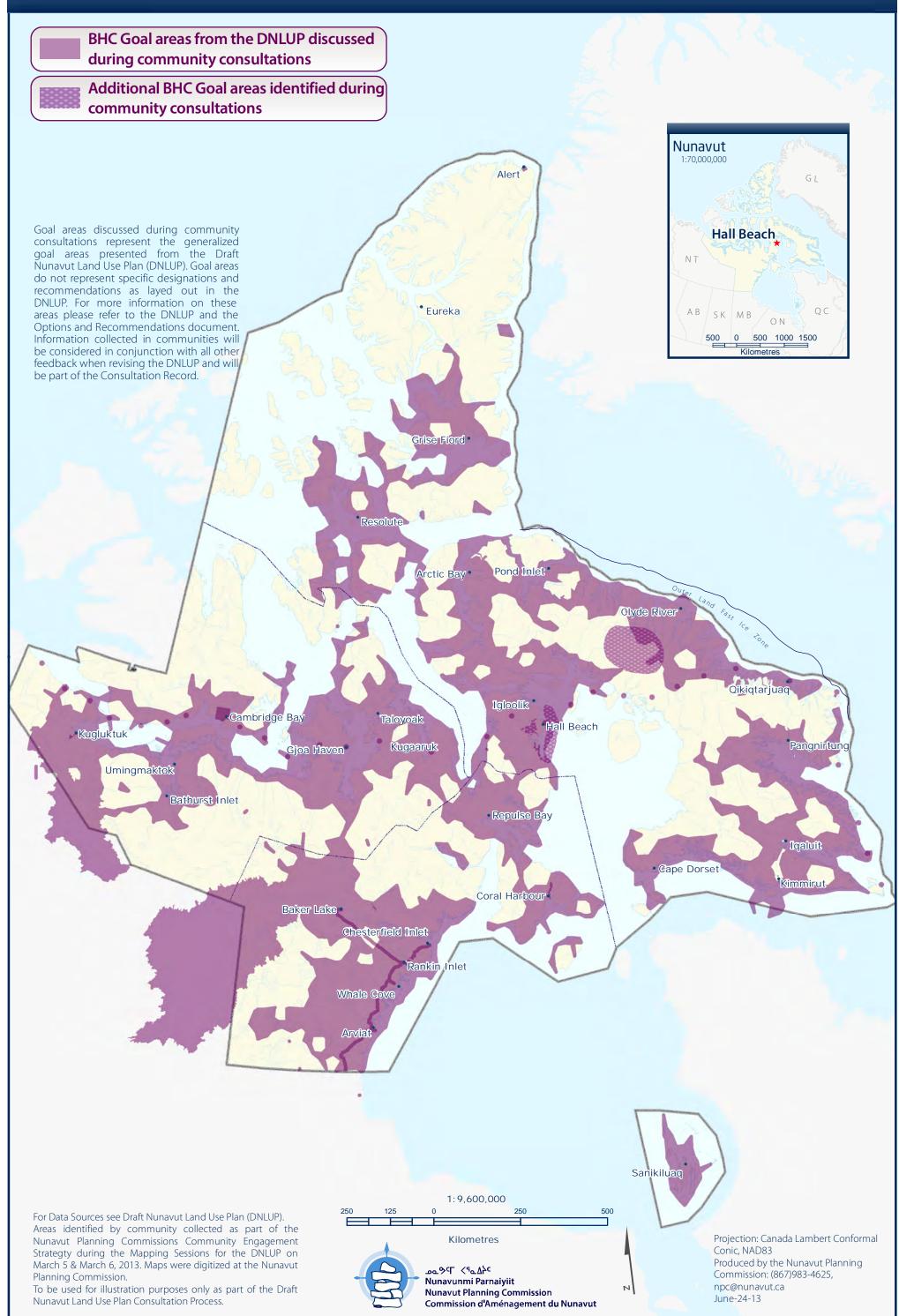
- The areas identified on Map 3 are considered by the Community to be important to Building Healthier Communities.
- In these areas, the community would like the NLUP to encourage activities that support community needs and cultural priorities.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



Chapter 4: **Building Healthier Communities**

BUILDING HEALTHIER COMMUNITIES (BHC) • HALL BEACH • MAP 3



Chapter 5: Encouraging Sustainable Economic Development

Encouraging Sustainable Economic Development was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

5.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented with the following areas important to Encouraging Sustainable Economic Development;

- Mineral Exploration and Production
- Oil and Gas Exploration
- Commercial Fisheries

The importance of these issues and areas to Encouraging Sustainable Economic Development was not disputed by participants during the information sharing and gathering sessions.

5.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Encouraging Sustainable Economic Development during the information sharing and gathering sessions. The additional areas identified are;

- Soapstone
- Commercial caribou harvest

5.3 Areas of importance to Encouraging Sustainable Economic Development

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Sustainable Economic Development are illustrated on Map 4, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

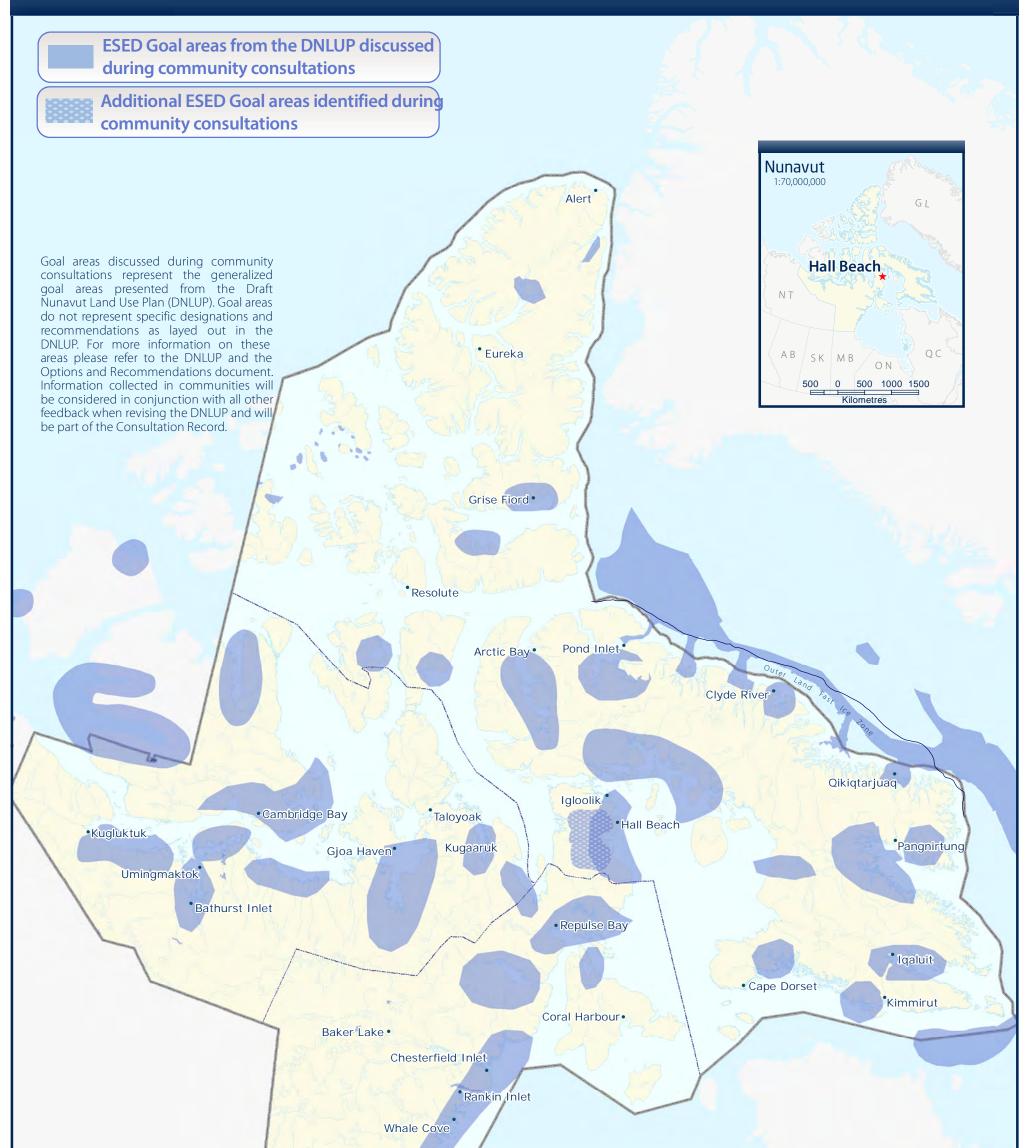
Based on discussions with participants, the NPC understands that:

- The areas identified on Map 4 are considered by the Community to be important to Encouraging Sustainable Economic Development.
- In these areas, the community would like the NLUP to encourage activities that support economic opportunities and needs.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



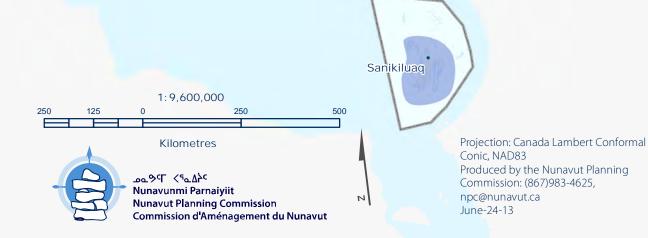
ENCOURAGING SUSTAINABLE ECONOMIC DEVELOPMENT (ESED) • HALL BEACH • MAP 4



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For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Strategty during the Mapping Sessions for the DNLUP on March 5 & March 6, 2013. Maps were digitized at the Nunavut Planning Commission.

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6.1 Areas identified in the Draft Plan

The DNLUP identifies areas important for a variety of uses. These areas were presented to participants during the workshop as Mixed Use Areas. These areas, as they occur around the community, are illustrated on Map 5.

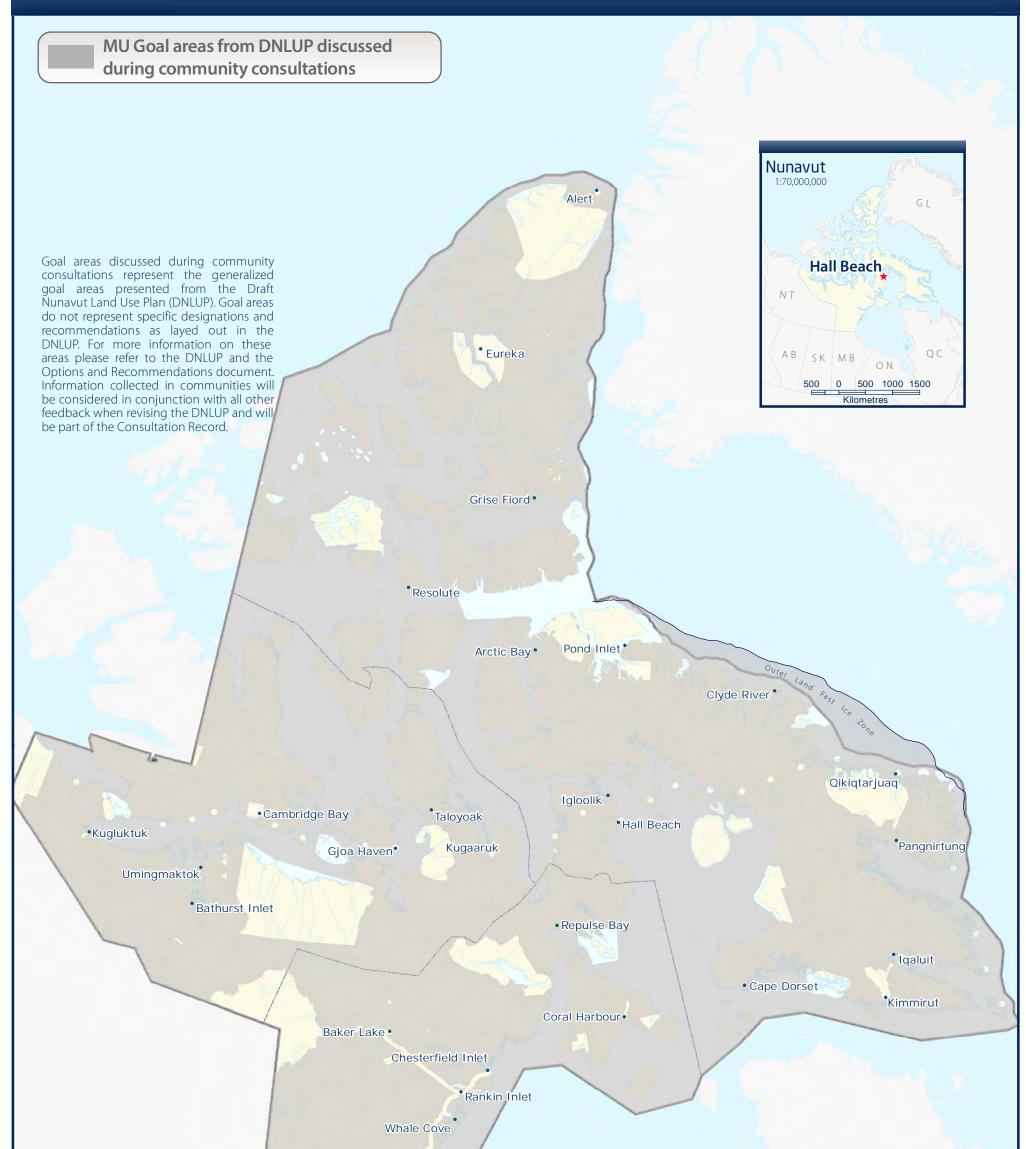
6.2 Areas identified by participants

No additional areas were identified as Mixed Use by participants. However, some areas identified as Mixed Use in the DNLUP were considered by participants to require additional protection because of their particular qualities. These areas and the goals they are important for are identified on Map 6.



Chapter 6: Mixed Use

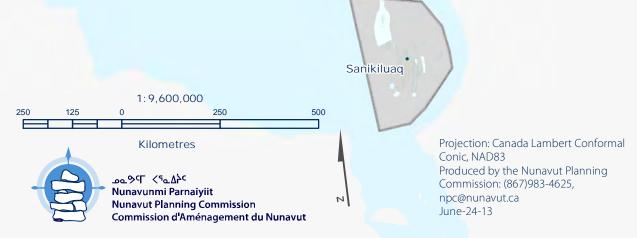
MIXED USE (MU) • HALL BEACH • MAP 5



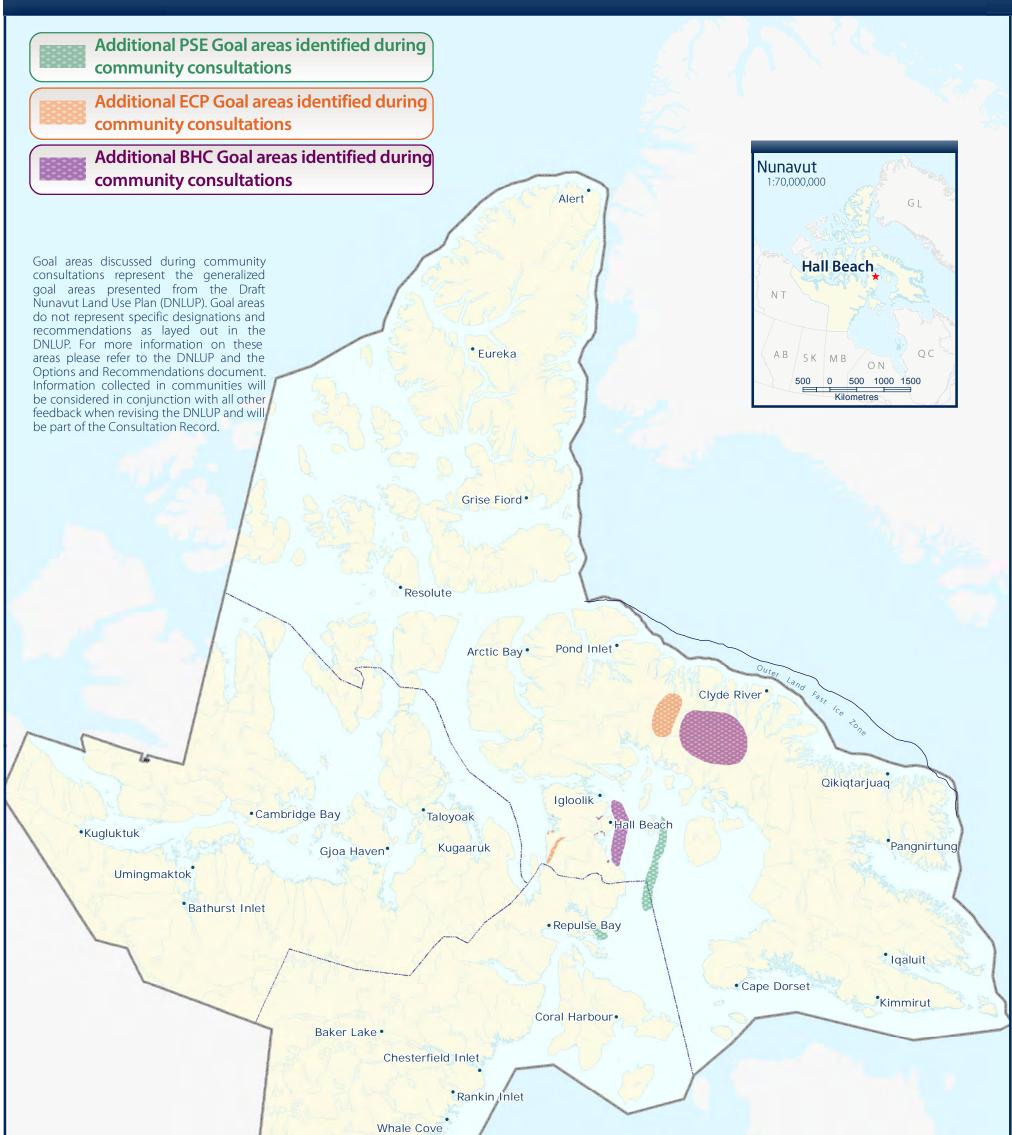
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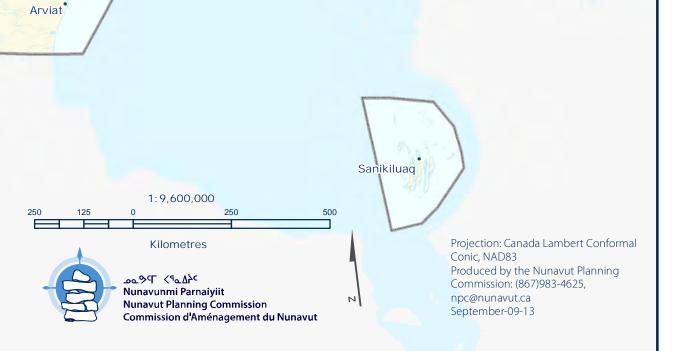


MIXED USE (MU) • HALL BEACH • MAP 6



For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Strategty during the Mapping Sessions for the DNLUP on March 5 & March 6, 2013. Maps were digitized at the Nunavut Planning Commission.

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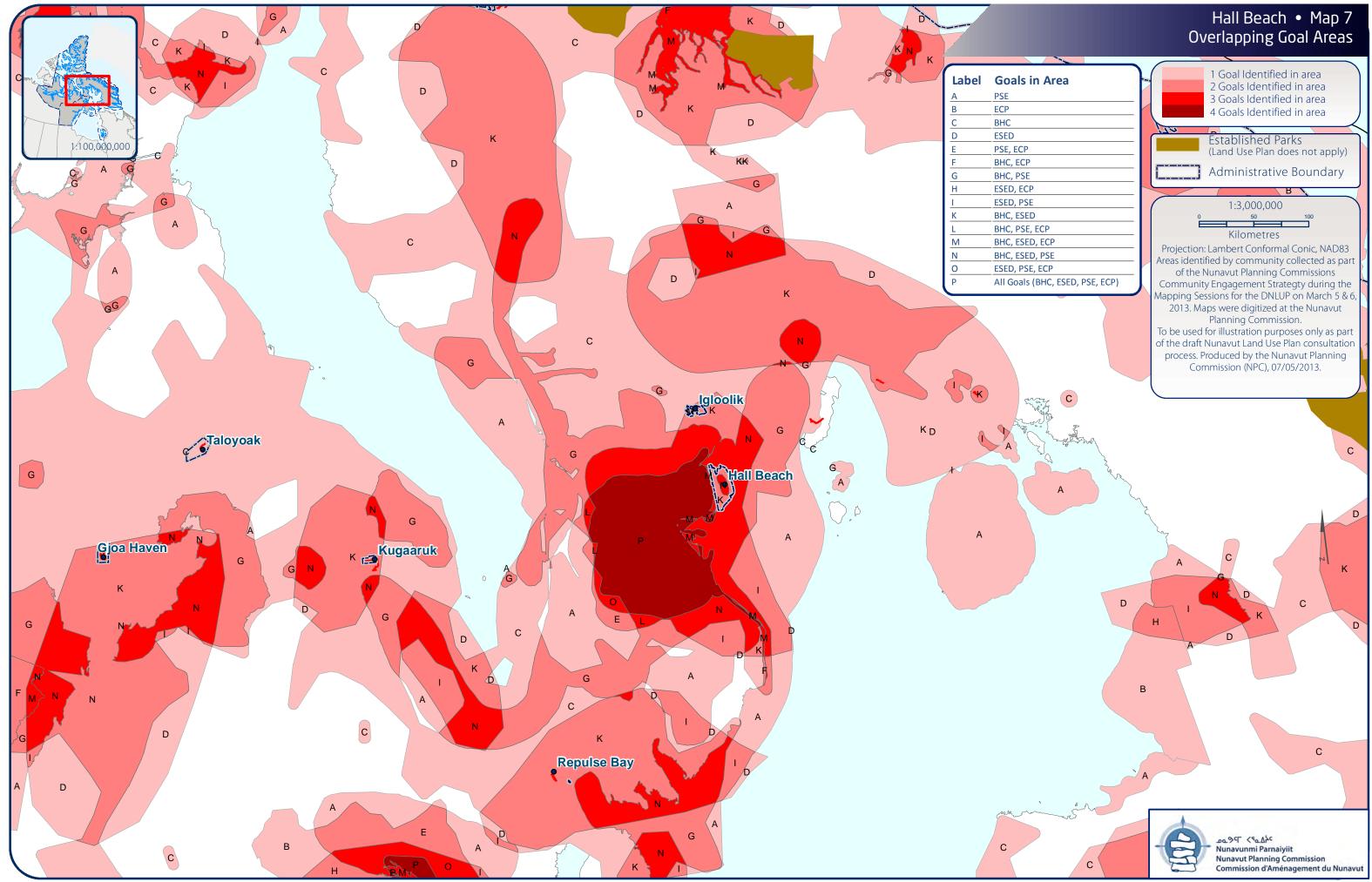


Areas identified for multiple goals 7.1

All areas discussed with the community as important for a particular goal are shown on Map 7. In some instances, areas have been identified as important for multiple goals. These areas, and the specific goals they are important to, are also shown on Map 7. In these areas, the NPC will take all of the identified goals and all other feedback into consideration when revising the DNLUP.



Chapter 7: Overlapping Goals



During the open house, participants raised the following issues:

- Concerned about oil off Baffin Island near Greenland (oil spills and damage to environment).
- Saw lights under the water (possibly a sub) off the coast of Hall Beach, and is concerned about sovereignty.
- Concerned about mines already started.



Appendix 1: Open House

The elected officials meeting was attended by the Mayor and members of the Hamlet Council and HTO. During the meeting, participants raised the following issues:

- We are quite concerned about hunting areas.
- We may want to make an access road beyond the hamlet boundary to help the hunters have an easier way to get to the hunting areas.
- We are losing Inuktitut place names.
- We have made an economic development plan, and are working to come up with an agreement for tourism projects.
- There needs to be a plan in place soon.
- We need to make a plan that we are able to use. We • are losing our traditional way of life. We need tools to do this. I worry about our kids and grandchildren. Without the right tools they are not going to be able to do what they need to do.



Appendix 2: Elected Officials Meeting

During the community workshop, there was a question and answer period, which included a discussion of the following topics:

- It seems like the NPC is finally doing what you have to do according to NLCA. The two main topics you have discussed are mining exploration and oil & gas exploration. These two explorations use planes and helicopters and they're not the only ones disturbing. We know that diamonds exploration also uses planes or helicopters and there will be a lot more interest in it because we know they've found some in our part of area. Have you guys have thought about this? When you say Mining Exploration, does that include diamonds?
 - The Commission answered that all kinds of exploration activities are considered, including diamonds.
- There's an exploration close by near Igalugaaryuk. If there will be an exploration the QIA would have to be cautious because we have heard it will be paid for by Chinese. Also there is a camp site at Nunagpariarvik where Hall Beach people go to. It's where Hall Beach residents usually put tents to camp. We had tried to protect that area and a ship arrives and brings huge drilling equipment and other heavy equipment and it destroyed the area and the area I am referring to is our hunting ground for caribou during the Fall. One of the hunters had mentioned before that someone should take pictures of Igalugaaryuk this moment because the scenery will changed when there's mining exploration open. At this moment I would like Igalugaaryuk be more protected then Nuluyak (Mary River), I hope we'll be heard anyways Nuluyak (Mary River) is being used by the land and sea and right to archaeological sites what I am trying to say is protect Iqalugaaryuk area because I don't want it to become like the Mary River project.
 - The Commission answered that the Nunavut Impact Review Board is working with people who are interested in mining explorations at Iqalugaaryuk, and also at Mary River and their regulations and conditions have to be same.
- Thank you so much for coming to our community. I know you have a big job to do. It was mentioned that our hunting grounds are very close. We have a lot of fishing areas, walrus grounds, and caribou hunting grounds. Our ancestors have lived here and their sod houses are sort of everywhere and their old tent rings. we people of Hall

Beach are aware of them and if there is any interest on oil or gas exploration or mining exploration I would not be comfortable if these explorations open. There was an interest on Iqalugaaryuk and they wanted to open jobs and when they held an AGM we all put our hands up, so it would create jobs. To date it's becoming an organization, and jobs are opening, and I wish not to see any exploration open besides that. Also, the boat that travels from Iqalugaaryuk to Hall Beach isn't safe.

• There are beginning to be more and more cabins near all of the communities. This will have to be considered. Had a cabin near a DEW line site being cleaned up, and was asked to move the cabin because gravel was needed for the cleanup. We didn't want it destroyed. Camp sites should also be protected for a healthier lifestyle. I am not only referring to my cabin but the others who have cabins too.



Appendix 3: Questions and Answers

Appendix 4: Community Workshop Scanned Maps

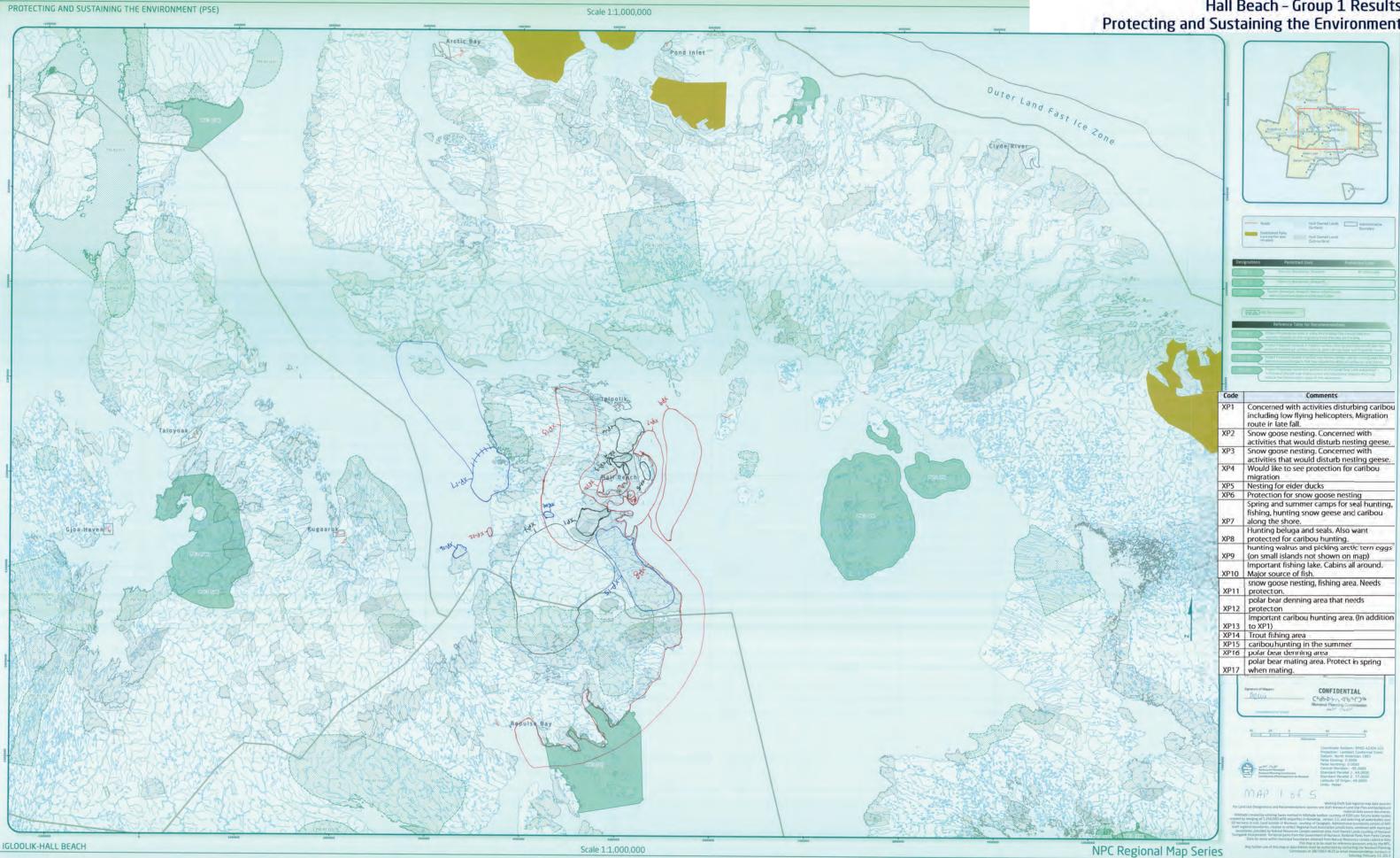
Two groups completed the mapping session to identify important areas. This Appendix contains the maps that were used by participants to identify areas that are important to the following land use planning goals:

- Protecting and Sustaining the Environment
- Encouraging Conservation Planning
- Building Healthier Communities
- Encouraging Sustainable Economic Development
- Mixed Use

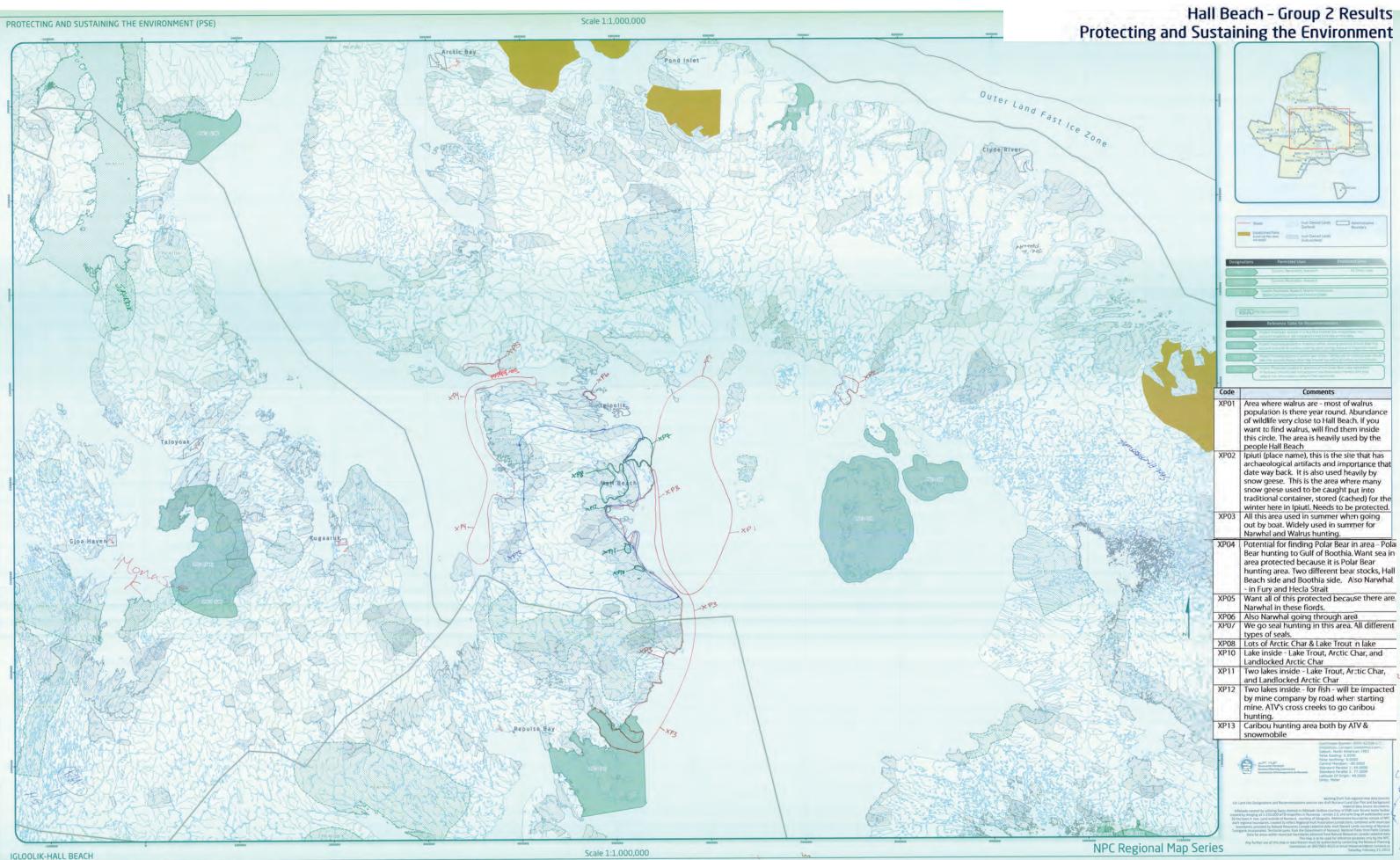
Also included on each map is a reference table that includes the specific values that were identified for the area.

During the mapping portion of the community workshop, the following concerns were raised that did not apply to a specific area that was identified on the maps:

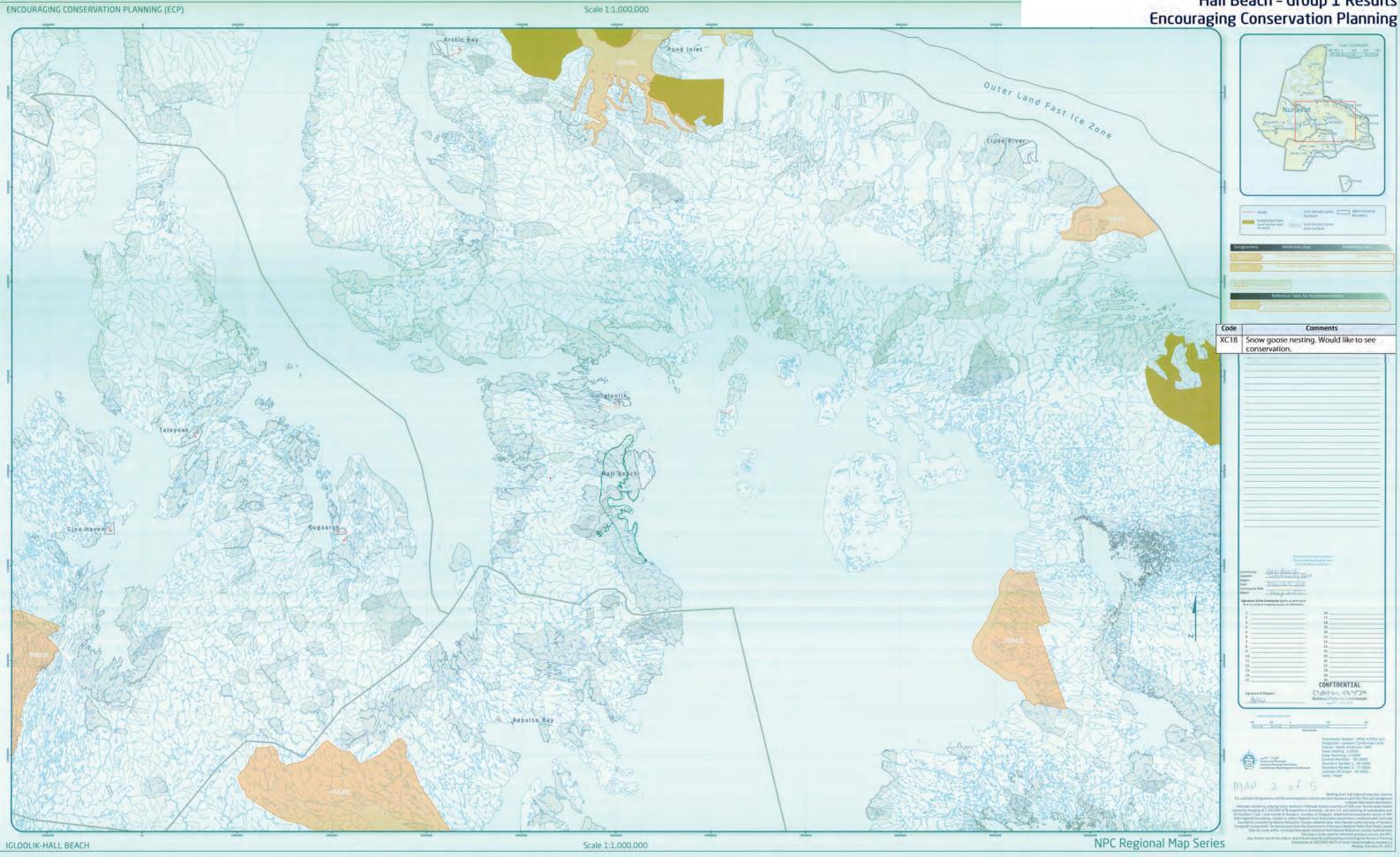
- Community drinking water supply is very important
- Support commercial fisheries in areas identified around community
- Concerned with oil and gas in Nunavut



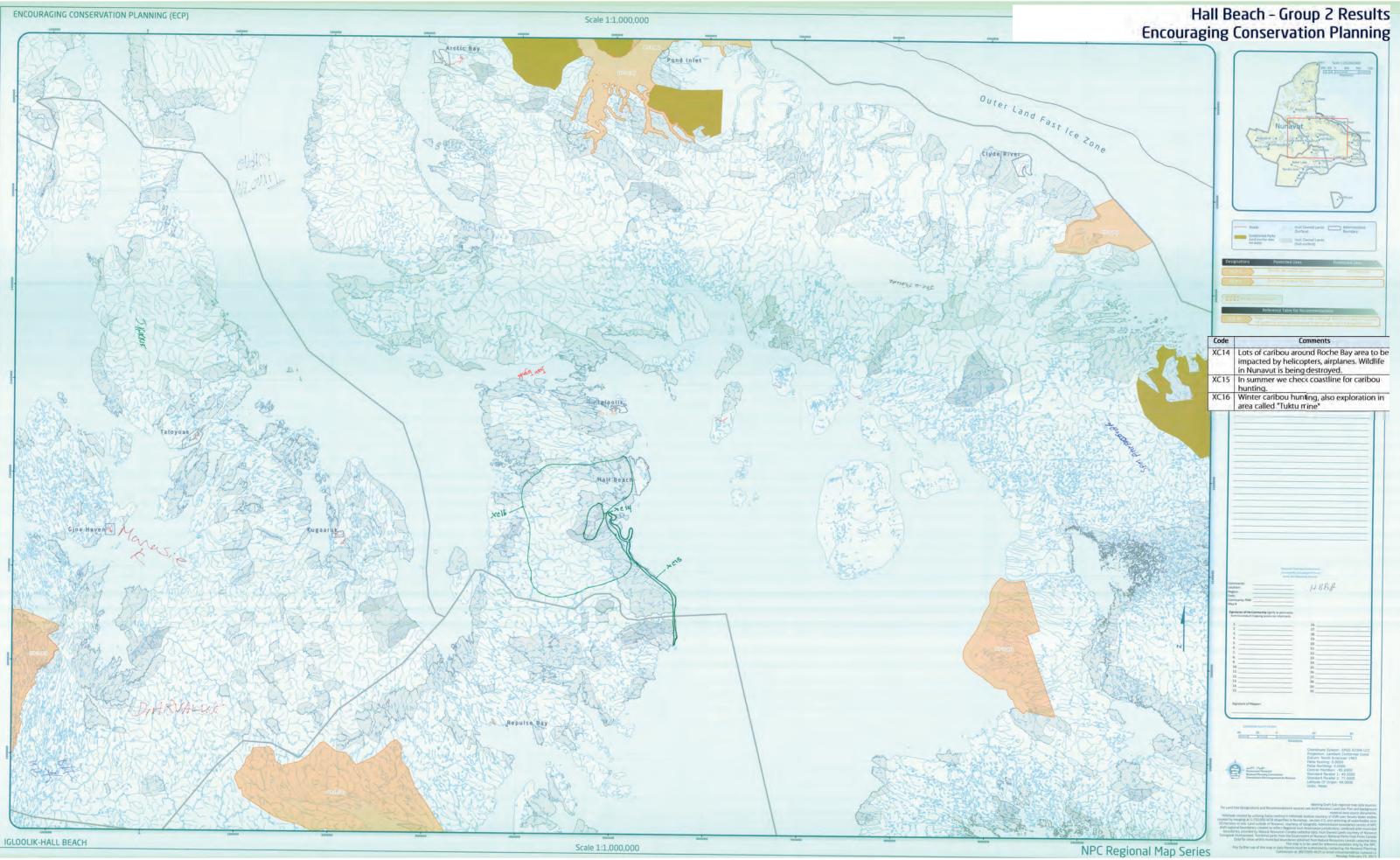
Hall Beach – Group 1 Results Protecting and Sustaining the Environment

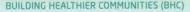


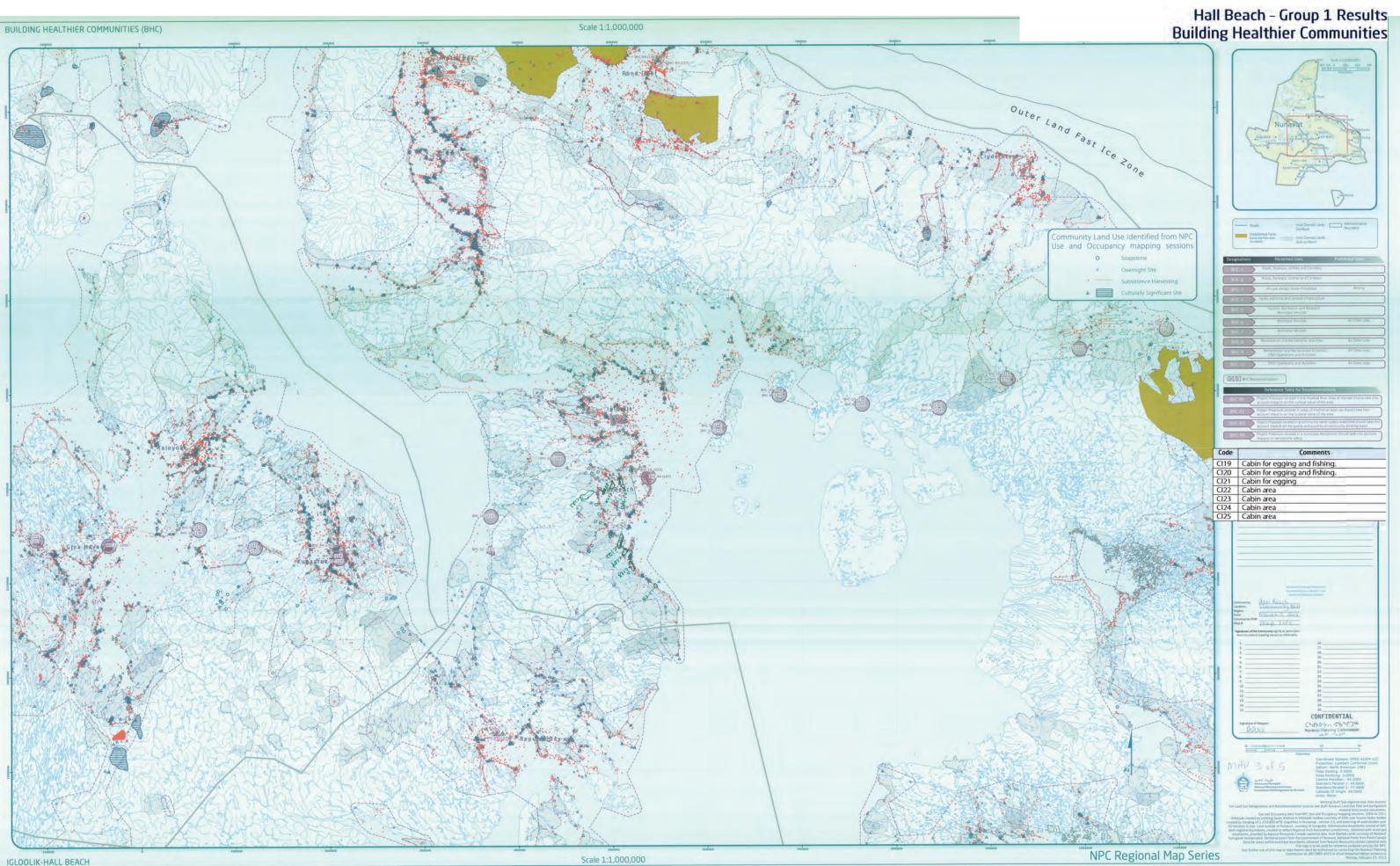


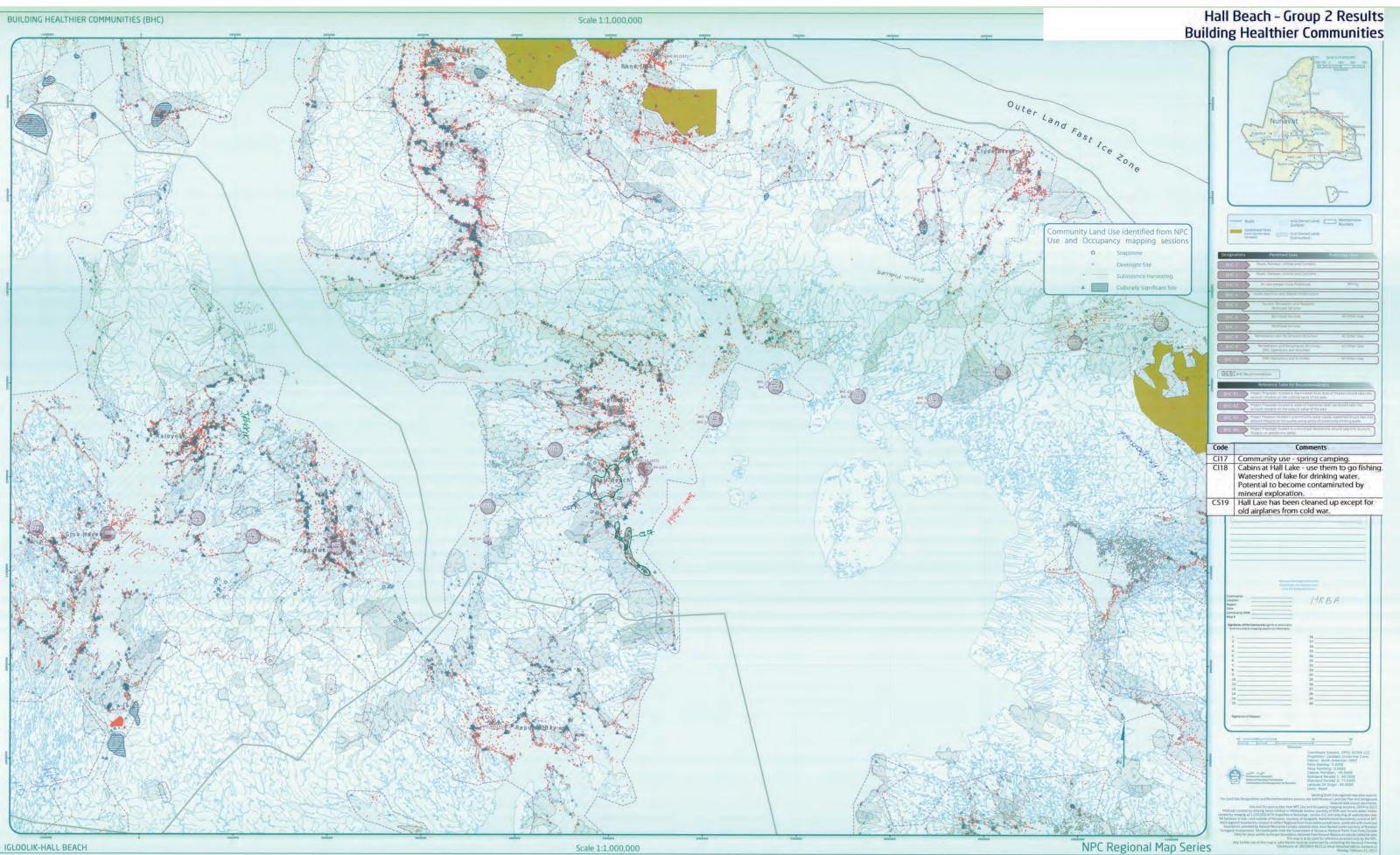


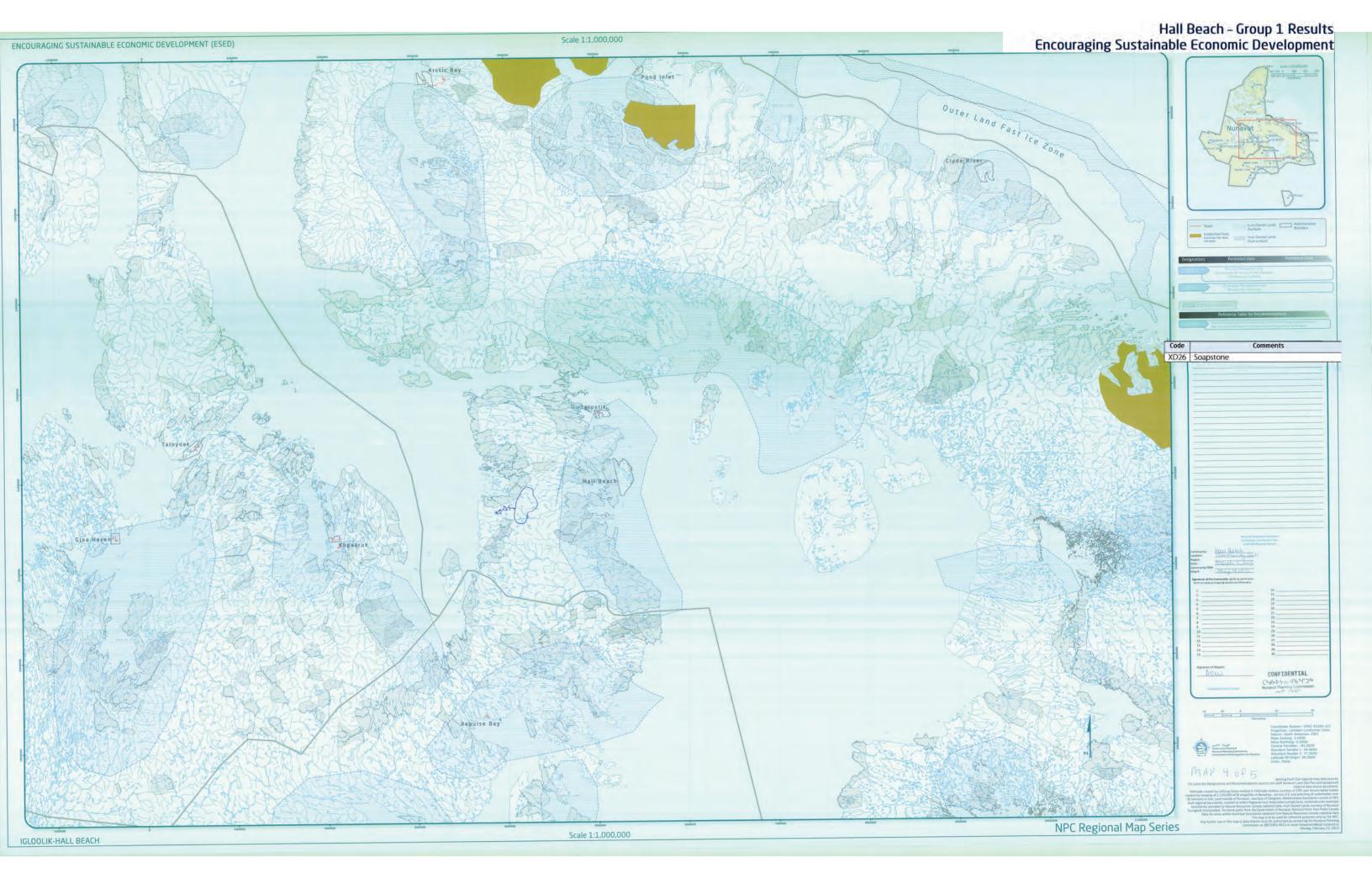
Hall Beach - Group 1 Results Encouraging Conservation Planning

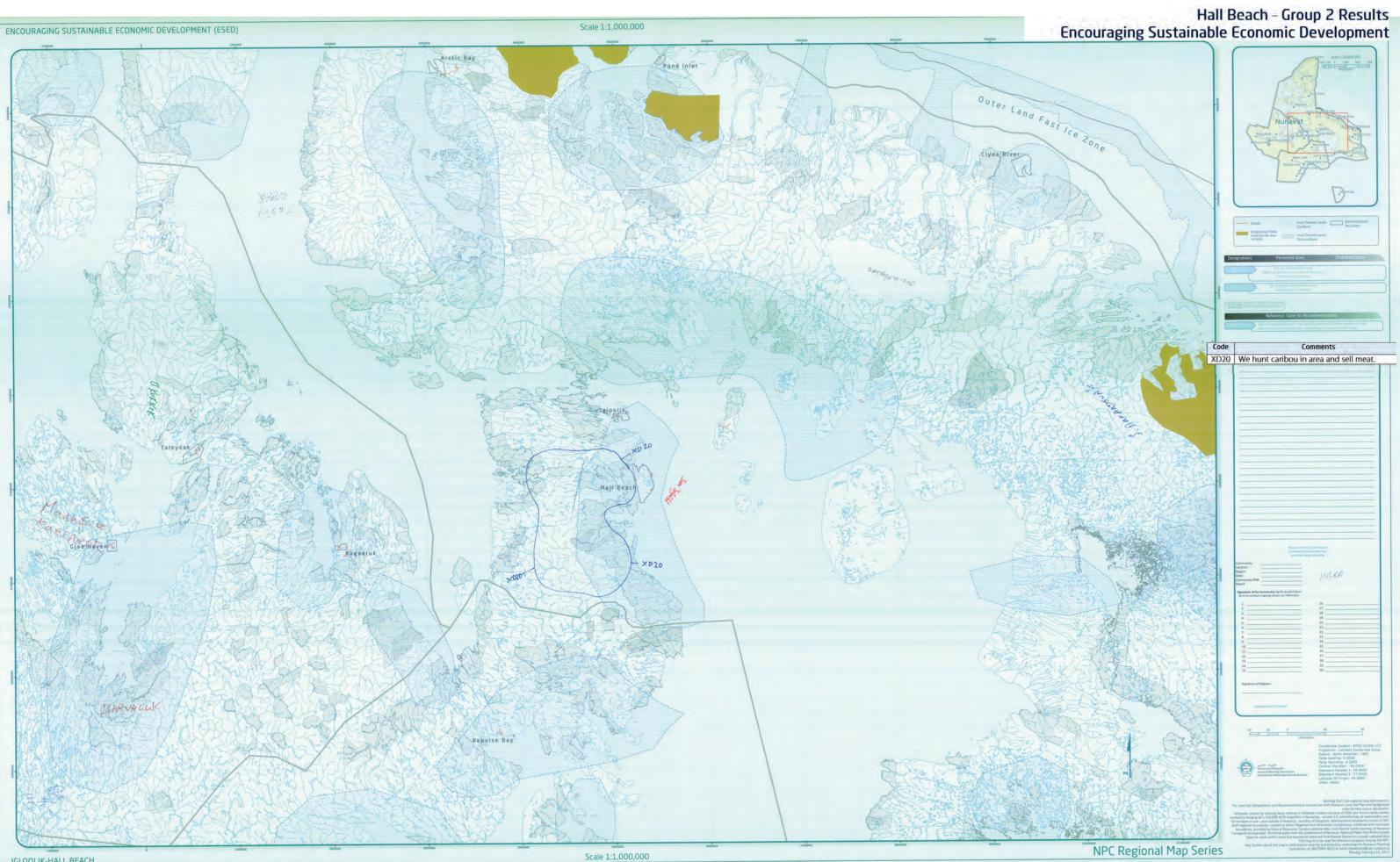






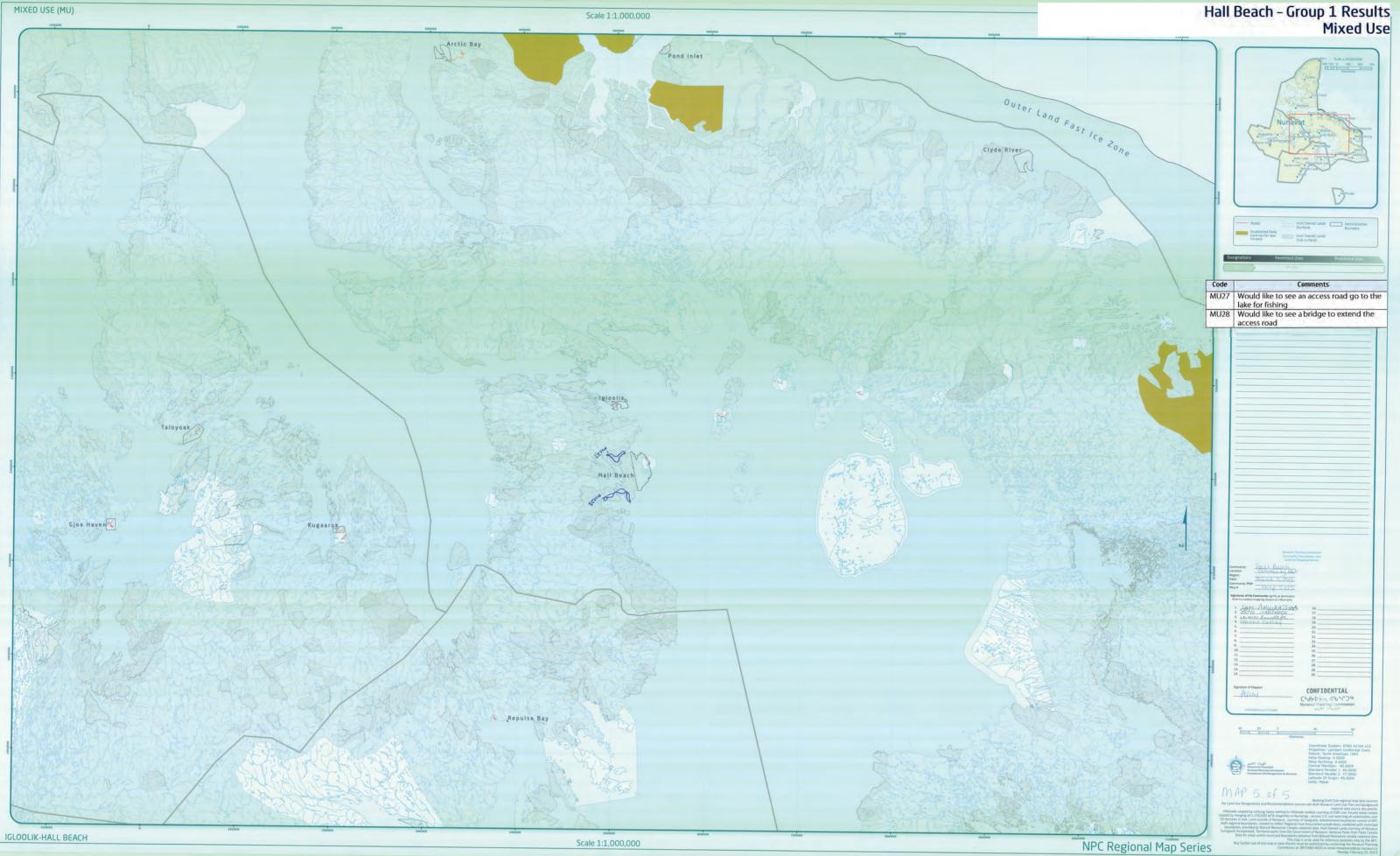






IGLOOLIK-HALL BEACH

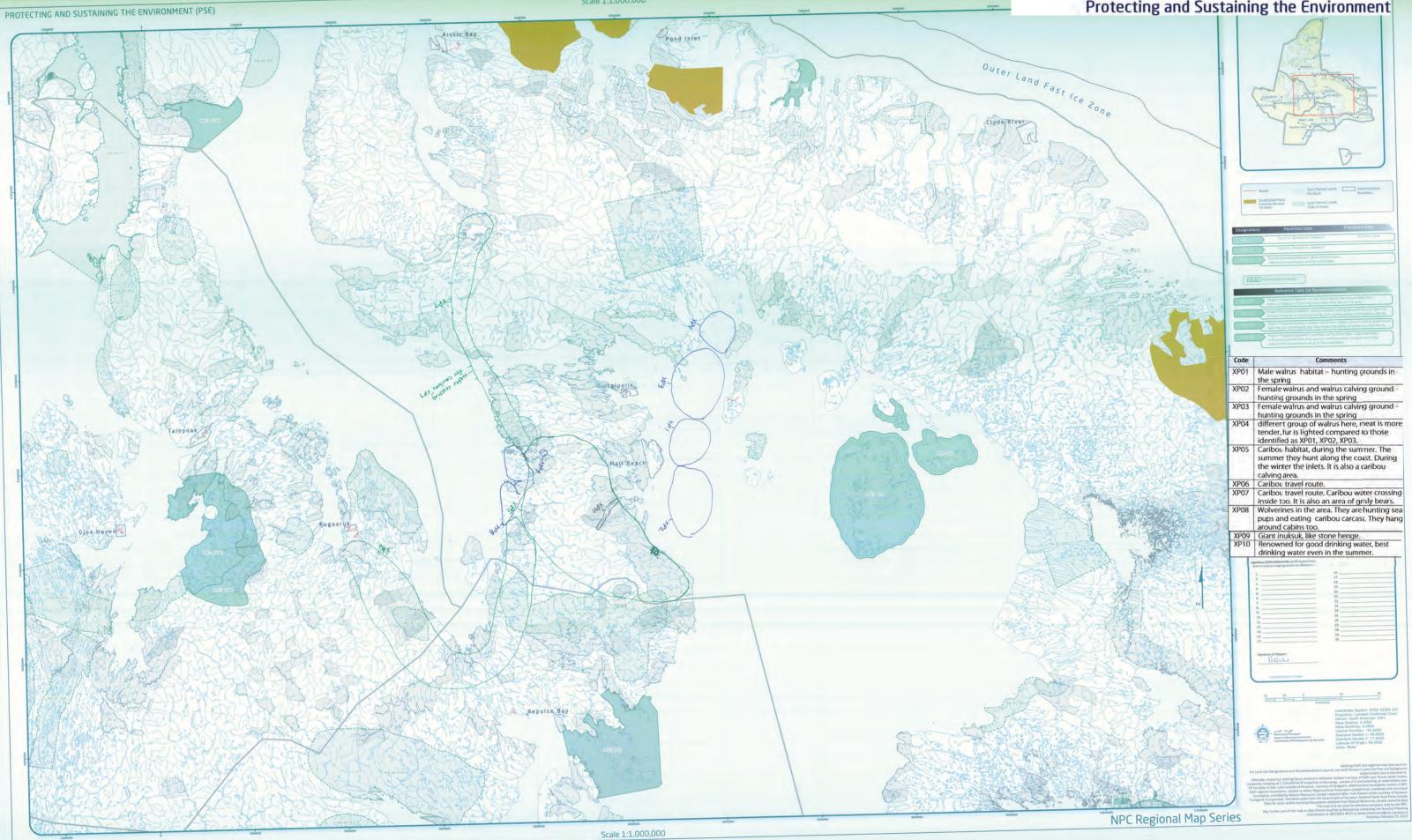




A small group of participants returned to identify additional important areas during the wrap up session.



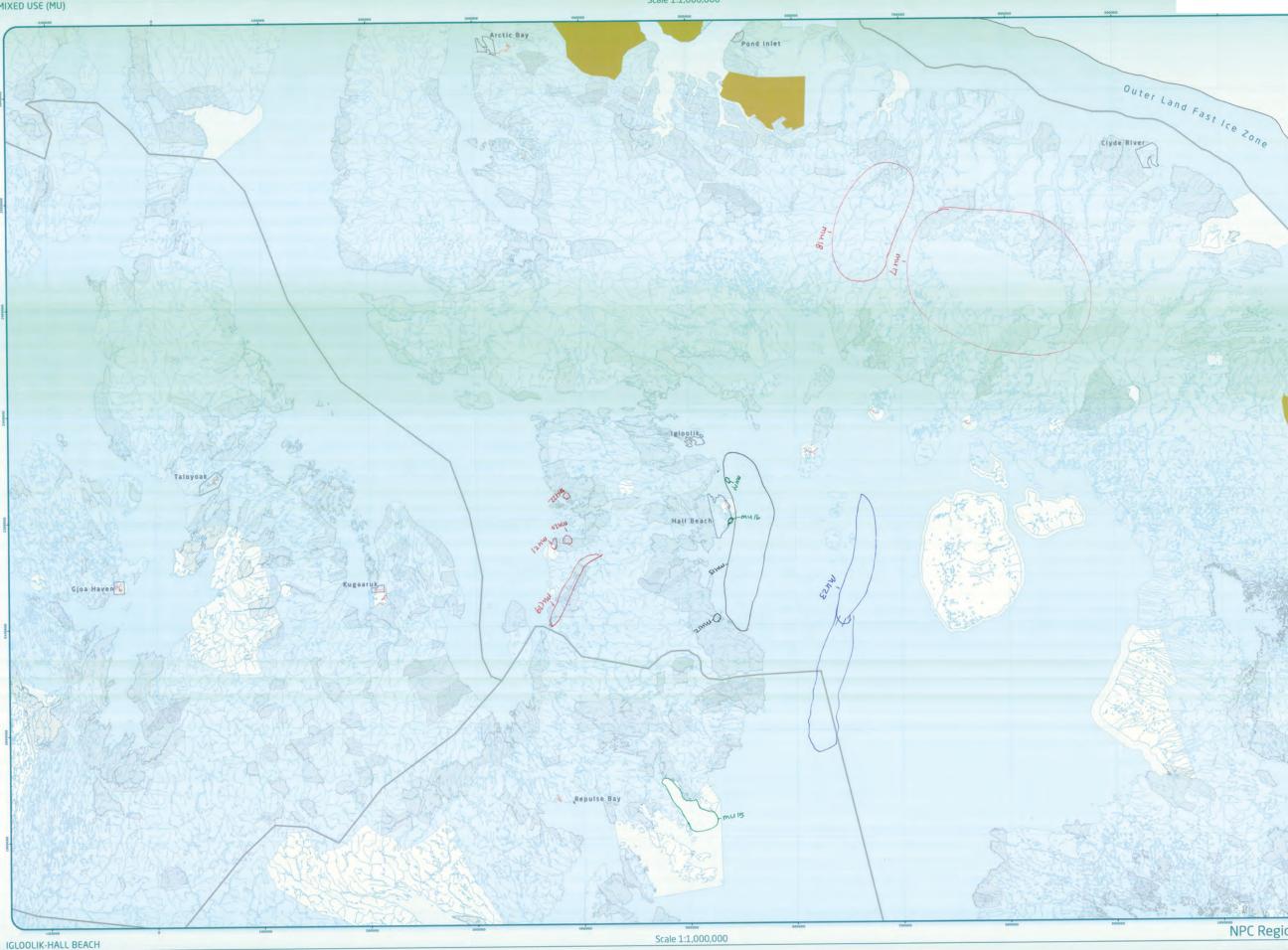
Appendix 5: Wrap Up Session



IGLOOLIK-HALL BEACH

Hall Beach - Wrap Up Session Results Protecting and Sustaining the Environment





Hall Beach – Wrap Up Session Results Mixed Use

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NPC Regional Map Series

The NPC returned to the community to review a draft version of this report with the Hamlet Council, Hunters and Trappers Organization, and Community Lands and Resource Committee. The meeting included:

- A presentation of a draft version of this report
- An overview of the mapped information that was • recorded for each topic:
 - o Protecting and Sustaining the Environment
 - o Encouraging Conservation Planning
 - o Building Healthier Communities
 - o Encouraging Sustainable Economic Development
 - o Mixed Use
- Potential changes to the classification of a few mapped areas were discussed and agreed to.
- General discussion and comments including:
 - o Opportunities to provide additional comments
 - o Timelines for completion
 - o Place names should be included

Appendix 6: Follow-up Meeting